

**Substance Abuse and Crime Prevention Act of 2000 (SACPA)  
STATEWIDE ADVISORY GROUP  
February 3, 2006**

**WELCOME AND DIRECTOR'S REPORT**

Sherri Gauger, Deputy Director, Legislative and Public Affairs, Department of Alcohol and Drug Programs (ADP) opened the meeting by welcoming the Statewide Advisory Group members, interested parties, and invited guests. She reviewed the agenda and the contents of the folders. She then turned the meeting over to the Director.

Kathryn P. Jett, Director, Department of Alcohol and Drug Programs (ADP) welcomed the members and guests to the Statewide Advisory Group Meeting. She reviewed the January 13, 2006 conference call, stating that Proposition 36 had been reauthorized with \$120M in the Governor's budget. She noted that the Governor was thoughtful with the comments that were included in the "A" pages of the Governor's Budget. Reforms and improvements to the program such as improved collaboration using dedicated court calendars and cultural competency services were mentioned.

Director Jett announced that Dr. Douglas Longshore, colleague and friend, had lost his battle with cancer and passed away over the holidays. She stated that his passing was a great loss to the State and to the University of California at Los Angeles (UCLA). She announced that the 2005 University of California (UCLA) Substance Abuse and Crime Prevention Act (SACPA) Evaluation Report will be released in April in Dr. Longshore's name.

Director Jett stated that the UCLA Cost Analysis Report (first and second years) contains recommendations on lessons learned and other issues such as criteria for offenders in Proposition 36; best practices; criminal justice supervision; systems coordination and drug treatment. She stated that ADP and UCLA are scheduled to release the Cost Analysis Report (first and second years) before the next Statewide Advisory Group meeting scheduled for April 21, 2006. She suggested a conference call before the April meeting so the membership can hear the report findings first hand.

Director Jett noted that Assembly Member Jackie Speir hosted a hearing last week which highlighted many different perspectives on methamphetamine. The hearing touched on many issues from welfare to criminal justice to community task forces. She stated that the issue of methamphetamine needs to be addressed by the advisory group in the coming year. She noted that much has been learned about methamphetamine addiction and most importantly that methamphetamine addicts are treatable. She also stated that the UCLA SACPA Evaluation Report is a beneficial tool to inform people nationally that methamphetamine addicts are treatable. In 2004 there were more than 59,000 methamphetamine addicts in California as compared to 2,300 in Texas that same year. She stated that ADP is working on a methamphetamine initiative which will realign resources to develop treatment strategies.

The Director announced the Making-It-Work! 2006 Conference has been scheduled for October 24-26, 2006 in Burlingame, CA. The conference will be held at the Crowne Plaza San Francisco International Hotel. She announced that ADP's Treatment Conference is scheduled

for September 6-8, 2006 at the Hyatt Regency in Sacramento, CA. The conference theme is: "Reengineering System of Services. Developing and Implementing a Comprehensive and Integrated Continuum of Services".

Director Jett acknowledged the many accomplishments of the Statewide Advisory Group since the implementation of the Substance Abuse and Crime Prevention Act of 2000. She highlighted:

- The memberships respect for divergent viewpoints
- The ability to find common goals among the different groups represented on the advisory group
- The successful implementation of an initiative passed by the California voters
- The advisory group has gained the respect of two administrations
- The collaborative approach to treatment to include criminal justice, providers, law enforcement, judiciary, prosecution, parole, probation, alcohol and drug administration, treatment providers, and local government
- The exchange of ideas and philosophies about treatment has assisted with the success of conferences, both the Department's and other conferences
- Education has been brought to the group and beyond through agreements, truth, knowledge, and education have been brought to the group and beyond.

Director Jett thanked the membership and affiliates for their hard work and dedication. She stated that new conversations and controversy are in the future for this advisory group. She stated the need to define where the group was now and what the future goals would be. She stated the importance to make the system work well for everyone.

Director Jett announced the retirement of Thomas Powers, Chief Deputy Director for the Department of Alcohol and Drug Programs. Mr. Powers took the floor and thanked the membership for the impressive work they have accomplished. He encouraged the continued collaboration and validated the importance of the work of the membership.

## **LEGISLATIVE UPDATE**

Sherri Gauger, reported that there is one Assembly Bill (AB) and two Senate Bills (SB) being carried over. Those bills are SB 803 (Ducheny), SB 1180 (Migden), and AB 631 (Leno). She reported the following:

AB 631 requires ADP to establish a program for the operation and regulation of mobile narcotic treatment programs.

SB 1180 prohibits any person, firm, corporation, partnership, or other organization from advertising or marketing alcoholic beverages in a manner that target minors and encourages the illegal consumption or purchase of alcoholic beverages by minors.

SB 803 makes changes to SACPA. This bill appropriates \$120M to SACPA through Fiscal Year (FY) 2010-11 and makes numerous programmatic changes. Specific changes include the addition of jail sanctions, modification to participant eligibility and lengthening the allowable

time in treatment. The bill also recommends the use of dedicated court calendars, mandates drug testing, mandates services for participants with mental health problems, and allows the extension of probation for repeat violations.

Ms. Gauger also reported that AB 926 (Chu) is now a study bill. This bill relates to licensure, certification, and regulation of alcoholism or drug abuse recovery or treatment facilities serving adults administered by ADP.

<b>PROGRAM UPDATES FROM STATEWIDE ADVISORY GROUP MEMBERS</b>
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### **Reauthorization**

A member stated that Los Angeles County is dealing with retention issues and length of treatment time. The member reported that Los Angeles County is pleased about the reauthorization. The member stated that for Los Angeles County there is approximately a \$115M gap in funds needed.

Another member stated that reauthorizing Proposition 36 at \$120M is essentially a “cut” and restricts services. The assessed need far exceeds \$120M. The member encouraged all to keep their eye on the ball to get appropriate funding for Proposition 36.

A member stated that the reforms and improvements in SB 803 as described by Director Jett are sabotaging and undermining to the original Proposition 36 terms. The member stated that is quite obvious that \$120M is inadequate funding to continue with the reauthorization of Proposition 36.

A member stated that the California Therapeutic Communities (CTC) has not taken a position on SB 803. The CTC believes the primary issue should be adequate funding vs. new provisions.

A member reported that the general consensus, especially in the treatment and criminal justice fields, is that SB 803 is supported.

Another member stated that \$120M is not enough funding, but there is a need to solve the problems facing Proposition 36 right now in order to move forward. Until that happens, the member believes Proposition 36 will just be going in circles.

### **Methadone**

A member stated they were looking forward to the discussion on methadone after lunch, even though it was a short time frame to discuss a big issue. The member stated that counties are not utilizing methadone treatment under Proposition 36 and there were issues with jails not providing access to methadone treatment.

Another member reiterated the need for more money and funding for the counties. The member stated there is a task force focusing on increased funding for methamphetamine treatment. The member also stated that funding is a national issue.

Another member went on to say that there is an abundance of methamphetamine in California and although methamphetamine is a more potent drug, the quality has actually diminished in California which means the potency is down. The member reported that there is an increase in cocaine use among youth, schools, soccer moms, doctors, lawyers, etc. The member reported that a new drug (buprenorphine) is competing with methadone and is believed to be better than methadone. The member also reported that approximately 90% of crimes are related to drug abuse.

A member reported being asked by Assembly Member Jackie Speir's office for input and education about methamphetamine such as myths about the drug. The member is working with CalPERS to reverse funding for drug treatment and to take a look at other out-of-date policies. The member reported that the alcohol and drug data from providers is outdated, unorganized, and unreliable. The member is working on developing a model tool kit for collecting data. The member reported that the California Society of Addiction Medicine opposes SB 803 and if opposition fails the data will become even more important. The member believes that data should show whether jail sanctions actually work.

### **Miscellaneous**

A member reported that the update on the 2005 UCLA Evaluation was not favorable for parolees. The member stated there are six specialized agents in the field working strictly with Proposition 36 clients. The member stated that intervention is more successful among the six agents due to the focus on treatment in Proposition 36. The member stated that there were a number of resources through the Department of Corrections and Rehabilitation they would like to re-access for the parolee population. The member also mentioned the additional training the agents will be receiving in dealing with Proposition 36 clients.

A member reported that within the judicial system, the assignments of judges are done by the presiding judge of the court(s). The member stated that assignments change, turnover occurs and there is a concern about judges being up to speed on Proposition 36, treatment, addiction, etc. The member reported that a judge's college is held annually. This college is an extensive two-week course. The member was pleased to report that this year one full day of the two weeks will be devoted to alcohol and drugs and one-half day will be dedicated to Proposition 36. The member reported that it has been an eight to ten year challenge to shift focus at this two-week college creating more of an emphasis on alcohol and drug treatment and addiction. The member also stated that this is the first time the judge orientation course will include elements on collaborative justice. The member stated that at the local level, there is insufficient funding for the current level of treatment in Proposition 36.

A member reported that turnover gives judges exposure and the opportunity to consider other options. The member reported that in Los Angeles County from 2001 to February 2006, there were a total of 32,818 Proposition 36 clients, with 34,210 assessed and 29,875 placed in treatment at either level 2 or 3. Twenty Percent of those placed in treatment had their cases dismissed. The member reported that many Proposition 36 clients have expended the

allocated time frame to receive funding for treatment through Proposition 36 and there is a serious need to keep these clients in treatment.

A member stated that the County Alcohol and Drug Program Administrators Association of California (CADPAAC) is working on many issues, some of which include contingency plans in case Proposition 36 is not refunded, revised county plan format, the roll of the parolee and what involvements the administration will play, and a continuation of youth initiative endeavors.

Another member reported there is a tremendous demand for capacity development, a need to build infrastructure, bring best practices forward, and develop community-based support. The member stated the need for a continuum of services noting the epidemic of substance abuse among children that needs to be addressed beyond methamphetamine. The member also stated there is insufficient treatment among the largest population group (10-17 year olds) behind the "baby boomers".

A member stated there has been great collaboration in San Bernardino County. The member stated that many probation officers in San Bernardino County have caseloads up to 200+ clients. The member reported that a reduction in services (treatment and probation) will occur due to funding and that \$120M is not enough to sustain current services. The member reported there will be a California Probation, Parole, and Correctional Officers Association conference in the first or second week of September in San Diego.

A member stated that the smaller counties have a proportionate amount of drug use in comparison to large counties, but resources are not proportionate to those of large counties. The member stated that since everyone seems to agree that Proposition 36 works, the member believes that funding needs and issues would be surpassed after the five-year implementation period and Proposition 36 would have moved onto greater issues, such as alcohol and broadening treatment to include youth.

A member stated there is a concern with the continuum of services and assessing clients to their actual treatment needs. The member reported that the California Association of Addiction Recovery Resources (CAARR) will continue to support AB 926, the bill relating to licensure, certification, and regulation of alcoholism or drug abuse recovery or treatment facilities serving adults. The member also reported there is an emerging issue with sex offenders being placed in sober living homes.

A member appreciates the revisions to the county plan process and is looking forward to accessing CalOMS data. The member stated that funding is an exacerbating problem, especially in light of there being no county general funds available in Placer County. The member stated that the Co-Occurring Joint Action Council (COJAC) is looking at how methamphetamine affects special population, i.e., women, perinatal, youth. The member reported that women are over represented in a population of needing treatment.

## **PURPOSE AND MISSION OF THE STATEWIDE ADVISORY GROUP**

Millicent Gomes, Deputy Director, Office of Criminal Justice Collaboration, Department of Alcohol and Drug Programs, opened the discussion on reconvening past subcommittees or

creating new subcommittees the membership believed would be beneficial to the purpose and mission of the Statewide Advisory Group.

A member asked why parole has its own treatment program and why it is not under ADP? Ms. Gomes responded that parolees are viewed as the state's responsibility, not the responsibility of the county. She further stated that services were established on the need of accessing services with regard to public safety. Another member stated remarked that the systems have always been separated, but they are not working and the member believes a recommendation should be made to combine the systems.

Two members noted that the Parolee Subcommittee needed to work in collaboration with the California Department of Corrections and Rehabilitation (CDCR) and that mental health services need to be addressed for the parolee population.

Another member believes that parolees are falling out of the program. The member reported that if CDCR were able to have more agents focus on the Proposition 36 clients, better outcomes might be achieved.

A member stated that the objective of the conversation was to establish subcommittees. The member stated that Proposition 36 is just one slice of the parolee issues and believes that the parallelism in the programs needs to be eliminated in order to become more efficient.

Another member stated that the prior parolee subcommittee was too narrowly focused. The member believes that representation locally as well as providers, county administrators, and regional parole directors are needed at the same table.

A member suggested reducing services to parolees to assist financially. The member stated that the parolee subcommittee would be a special interest group. The member went on to say that the people of California voted to keep people who are on drugs out of jail, they did not vote for rehabbing people who are coming out of prison. The member believes that by changing where to put the remaining Proposition 36 funding would come closer to public intent for Proposition 36.

A member stated that if services were aligned, a cost savings may be realized. Another member agreed, but stated the need to improve outcomes.

The membership then discussed the formation of a Co-Occurring Subcommittee.

A member believes there is not enough communication and would like to see Proposition 36 and Proposition 63 programs collaborate.

Another member believes that Proposition 63 dollars need to be ear-marked for Proposition 36 clients.

A member suggested that a Narcotic Replacement Therapy (NRT) Subcommittee be established.

Another member stated a need to better identify the objective of such a subcommittee. The member believes that the content may be out of context for this particular group.

Director Jett stated the need for action. She said the counties are reporting they are referring clients for NRT treatment but there is no proof that it is being done. She believes a subcommittee could do some brainstorming and change this trend.

## **DATA ISSUES**

Dr. Larry Carr, Deputy Director, Office of Applied Research and Analysis (OARA), Department of Alcohol and Drug Programs stated that at the October Statewide Advisory Group Meeting the membership had requested that three data issues be addressed. Dr. Carr stated that he no longer has the UCLA resources he once had since the loss of Dr. Doug Longshore and it was taking Dr. Carr longer to gather data. He stated that the cost-benefit analysis was not yet available.

Dr. Carr stated these reports are due March 1, 2006, and he is on schedule. He stated the variables that OARA will be looking at are gender, employment status, education, drug of choice, and frequency, among others.

## **STATEWIDE NARCOTIC REPLACEMENT THERAPY**

Millicent Gomes discussed how ADP is currently identifying SACPA services that are being used and delivered for heroin assessed clients. In this process, ADP is reviewing all possible data available for SACPA NRT services such as; SACPA county plans, Drug Medi-Cal (DMC) billing information, CADDs data and cost reports.

Ms. Gomes stated that there are 148 NTP providers in California, but not all of them have a contract with the counties to provide services for P36 clients. She reported that according to the CADDs data, 3,238 clients were assessed as outpatient methadone maintenance clients of which 353 were given NRT. She stated that according to the DMC billing data for FY 2004-05 for P36 clients there were 286 distinct client counts for a total of 18,757 units of services. A "unit of service" includes methadone dosing, group and individual counseling.

## **COUNTY PLAN SUBMISSION**

Peggy Blair, Manager, Office of Criminal Justice Collaboration (OCJC), Department of Alcohol and Drug Programs reported that OCJC has been revising the requirements for FY 2006-07 county plans. She stated the purpose of these changes was to streamline the plan submission process and collect data on county program outcomes. She reported that at this point, CADPAAC was reviewing the program outcomes section of the county plans and will be submitting their input. She reported that OCJC is clarifying definitions of the terms to improve the quality of the data to be collected. She stated that the program outcome changes are intended to better track offender outcomes as they move through the SACPA pipeline, and to address some of the issues raised in the UCLA evaluation.

Ms. Blair reported that OCJC will be working very closely with OARA in the upcoming months to help define data elements for the program outcomes section of the county plans. She reported that since it was a bit late for the program outcomes section to be incorporated into the FY 2006-07 county plans, OCJC will send out the program outcomes section later this year for counties to complete. She announced that the program outcomes section will be built into the FY 2007-08 county plans.

Ms. Blair stated that the program outcomes sections of the county plans will contain:

- SACPA pipeline – offender flow from referral to treatment
- Length of treatment
- Availability of residential treatment
- Accessibility and availability of treatment to racial/ethnic groups
- Narcotic replacement therapy for heroin offenders
- Mental health needs and services

## NEXT STEPS

Members suggested the following agenda items for the next meeting:

- It was decided that the April 21 meeting would be from 8:45 AM to 2:00 PM with a working lunch
- Report out from the three subcommittees: Co-Occurring, Parolee, and Narcotic Replacement
- A report out from the Office of Applied Research and Analysis.

The next meeting is schedule for April 21, 2006, 2006 from 8:30 AM to 3:00 PM at the Department of Alcohol and Drug Programs.